

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 EB-07 STR-04 CIEP-01 COME-00 TRSE-00 OES-03

OIC-02 CU-02 ERDA-05 FEA-01 /094 W

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TO SECSTATE WASHDC 5180

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E.O. 11652: N/A

TAGS: ECE

SUBJECT: ECE - WESTERN CAUCUS ON CSCE FOLLOW-UP

REF: (A) GENEVA 6048; (B) GENEVA A-302

SUMMARY: MEMBERS OF WESTERN CAUCUS AGREED TO PARTICIPATION IN INFORMAL MEETINGS, OPEN TO ALL ECE MEMBERS, TO BE CONVENED BY EXECUTIVE SECRETARY IN SEPTEMBER AND DECEMBER TO DISCUSS CSCE ECONOMIC FOLLOW-UP IN ECE. AGREED TO RECOMMEND THAT THEIR CAPITALS REFLECT ON PROPOSALS FOR CSCE FOLLOW-UP AND CONSULT WITH ECE SECRETARIAT PRIOR TO NEXT WESTERN CAUCUS TO BE CONVENED BEFORE SEPTEMBER MEETING. CAUCUS PREPARED TO LISTEN TO STANOVNIK VIEWS BUT WISHES TO ASSURE PARAMOUNT GOVERNMENT ROLE IN FORMULATION OF FOLLOW-UP PROGRAM. MISSION BELIEVES SUGGESTIONS BY STANOVNIK WOULD BE USEFUL IN STIMULATING GOVERNMENTS TO DEVELOP POSITIONS BUT REITERATES PROPOSAL FOR WESTERN COORDINATION IN OECD FRAMEWORK. END SUMMARY.

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1. WESTERN CAUCUS MET AUGUST 8 TO REVIEW RESULTS OF

30TH PLENARY AND PREPARATIONS FOR 31ST. DISCUSSION
CENTERED ON ECE ROLE IN CSCE FOLLOW-UP.

2. AMBASSADOR HILDYARD (U.K.), CHAIRMAN OF CAUCUS,
REPORTED THAT EXECUTIVE SECRETARY STANOVNIK SUGGESTED
THAT HE CONVENE AN INFORMAL MEETING OF REPS OF ECE
MISSIONS IN SEPTEMBER TO OUTLINE TENTATIVE IDEAS FOR
POSSIBLE ADAPTATION OF ECE PROGRAM IN LIGHT OF CSCE
RESULTS. GOVERNMENTS WOULD REFLECT ON THESE IDEAS
PRIOR TO SECOND MEETING IN DECEMBER DURING WHICH SUB-
STANTIVE COMMENTS WOULD BE MADE IN ORDER TO ASSIST
STANOVNIK IN PREPARATION OF REPORT ON FUTURE ACTIVITIES
OF THE COMMISSION CALLED FOR IN RESOLUTION 2 (XXX).
HILDYARD SAID THAT STANOVNIK IS ANXIOUS TO MAKE A QUICK
START ON CSCE FOLLOW-UP EVEN THOUGH GOVERNMENTS ARE
STILL STUDYING RESULTS.

3. FRENCH AMBASSADOR FERNAND-LAURENT SAID THAT HE WAS
NOT SURPRISED AT STANOVNIK INITIATIVE AND NOTED THAT
COMMISSION HAD URGED THAT HE CONSULT WITH MISSIONS IN
PREPARING HIS REPORT. HE SAW NO OBJECTION TO HEARING
STANOVNIK'S VIEWS IN SEPTEMBER.

4. FRG AMBASSADOR HERBST FELT THAT IT WAS DESIRABLE
TO KNOW STANOVNIK'S VIEWS AS SOON AS POSSIBLE BUT
THAT GOVERNMENTS HAD PRIMARY RESPONSIBILITY FOR CSCE
FOLLOW-UP. REPS SHOULD MAKE INFORMAL CONTACT WITH
STANOVNIK IN FIRST INSTANCE BEFORE RECEIVING HIS
PROPOSALS. STANOVNIK SHOULD MAKE SUGGESTIONS ONLY
AFTER GOVERNMENTS HAVE GIVEN HIM BENEFIT OF THEIR
VIEWS AND SUGGESTED ORIENTATION OF HIS REPORT.

5. CANADIAN AMBASSADOR BARTON AGREED WITH FRG THAT
GOVERNMENTS SHOULD REFLECT ON CSCE RESULTS BUT
RECOGNIZED THAT STANOVNIK LIKELY TO TAKE INITIATIVE
IN ANY EVENT AND THAT GOVERNMENTS MIGHT HAVE TO SHOOT
DOWN SOME OF HIS IDEAS AS THEY HAVE IN PAST. HE WAS
NOT DISMAYED AT THIS PROSPECT, SINCE HE FELT THAT
STANOVNIK COULD HELP GOVERNMENTS CLARIFY THEIR OWN
APPROACH.

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6. U.S. (ABRAMS) SAID THAT WE WOULD AGREE WITH TWO-
STAGE APPROACH PROPOSED BY STANOVNIK AND WOULD WELCOME
HIS VIEWS IN ORDER TO STIMULATE GOVERNMENTS THINKING
AND ACTION. HE ADDED THAT GOVERNMENTS MIGHT BE TOO
PASSIVE ON CSCE FOLLOW-UP UNLESS THEY HAD SPECIFIC
PROPOSALS ON WHICH THEY COULD FORMULATE POSITIONS.

7. NETHERLANDS, BELGIUM, AND GREECE SUPPORTED FRG APPROACH.

8. CHAIRMAN SUMMED UP THIS ASPECT OF THE DISCUSSION BY STATING THAT CAUCUS OF VIEW THAT ECE HAS NO MANDATE FLOWING FROM CSCE BUT THAT MEMBER GOVERNMENTS WOULD EXPRESS VIEWS IN THE COMMISSION AND TO STANOVNIK AS BASIS FOR DRAFTING POSSIBLE PROPOSALS FOR CSCE FOLLOW-UP. IT WAS ASSUMED THAT ECE WOULD NOT BE BREAKING NEW GROUND BUT MIGHT EXPAND OR INTENSIFY CERTAIN ACTIVITIES ALREADY INCLUDED IN WORK PROGRAM. CHAIRMAN SAID THAT STANOVNIK'S REPORT TO THE 31ST SESSION SHOULD BE "PROCEDURAL," I.E. SUGGESTIONS AS TO METHODS FOR CSCE FOLLOW-UP IN ECE. REPS SHOULD CONSULT INFORMALLY WITH SECRETARIAT AND CAUCUS SHOULD RECONVENE PRIOR TO SEPTEMBER MEETING WHICH SHOULD BE DEFERRED TO LATE IN THAT MONTH OR EARLY OCTOBER.

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9. THERE WAS SOME DISCUSSION CONCERNING THE ROLE OF THE PRINCIPAL SUBSIDIARY BODIES REGARDING RECOMMENDA-

TIONS ON CSCE FOLLOW-UP. STANOVNIK WILL ADDRESS EACH OF THESE BODIES AND WILL ASSIST THEM TO FORMULATE PROPOSALS FOR ADAPTATION OF THEIR WORK PROGRAM IN ACCORDANCE WITH PARAGRAPH 2 OF RESOLUTION 2 (XXX). HILDYARD SAID THAT HE UNDERSTOOD THAT STANOVNIK WOULD NOT MAKE SUGGESTIONS TO THE SUBSIDIARY BODIES REGARDING CSCE FOLLOW-UP. IT WOULD BE UNDERSTOOD THAT GOVERNMENTS WOULD HAVE THE RIGHT TO MAKE PROPOSALS FOR THE WORK PROGRAMS OF THESE BODIES AS HAS TRADITIONALLY BEEN THE CASE.

10. THE ONLY OTHER POINT OF SUBSTANCE AT THE CAUCUS WAS A SUGGESTION BY STANOVNIK FOR IMPROVEMENT OF PROCEDURES AT THE PLENARY SESSION. IT WAS SUGGESTED THAT THE SESSIONAL COMMITTEE MIGHT BE STREAMLINED BY HAVING MISSIONS OF MEMBER STATES REVIEW THE WORK OF THE SUBSIDIARY BODIES IN A TWO-MONTH PERIOD PRIOR TO THE SESSION AS A BASIS OF A REPORT TO THE SESSION. LIMITED OFFICIAL USE

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RECEPTION TO THIS SUGGESTION WAS RESERVED.

11. ON THE PLENARY ITEM ON THE ECONOMIC SITUATION, STANOVNIK SUGGESTED THAT THE SENIOR ECONOMIC ADVISERS PREPARE A REPORT TO SERVE AS A BASIS FOR DEBATE THEREBY ELIMINATING INDIVIDUAL COUNTRY STATEMENTS. THERE WAS NO REACTION TO THIS IDEA.

12. COMMENT: IN A SUBSEQUENT CONVERSATION WITH SECRETARIAT (FAGEN), WE WERE INFORMED THAT STANOVNIK DID NOT PROPOSE MEETINGS ON CSCE FOLLOW-UP BUT RATHER AGREED TO SUGGESTIONS MADE BY HILDYARD. STANOVNIK WOULD PREFER TO CONSULT MORE INFORMALLY EITHER WITH DELEGATIONS INDIVIDUALLY OR IN SMALL GROUPS RATHER THAN IN LARGER OPEN-ENDED MEETINGS WHICH WOULD BE UNWIELDLY AND COMPLICATED BY JOINT EAST-WEST PARTICIPATION. WHILE HE INTENDS TO CONSULT CLOSELY, HE DOES NOT WANT TO BE IN A POSITION OF BEING SUPERVISED OR GUIDED BY ANY BODY OTHER THAN THE COMMISSION ITSELF MEETING IN FORMAL SESSION.

13. STANOVNIK IS SENSITIVE TO THE PRIMARY ROLE OF GOVERNMENTS IN CSCE FOLLOW-UP BUT NEVERTHELESS FEELS THAT HE SHOULD DRAW THE ATTENTION OF SUBSIDIARY BODIES AND THE COMMISSION TO THOSE ASPECTS OF CSCE CONCLUSIONS WHICH MIGHT BE RELEVANT TO ECE ACTIVITIES. HE DOES NOT FORESEE BOLD NEW DEPARTURES BUT RATHER INTENSIFICATION OF CERTAIN ACTIVITIES IN WHICH ECE ALREADY ENGAGED.

14. WE DO NOT ENVISAGE THAT STANOVNIK WILL LIMIT HIS VIEWS TO PROCEDURES FOR CARRYING OUT CSCE RECOMMENDATIONS BUT THAT HE WILL HAVE SUBSTANTIVE PROPOSALS TO MAKE POSSIBLY IN THE SUBSIDIARY BODIES BUT ALMOST CERTAINLY IN HIS REPORT TO THE 31ST SESSION. WE BELIEVE THIS IS A PROPER FUNCTION FOR HIM TO PERFORM AND THAT HIS VIEWS WILL BE MOST HELPFUL IN ASSISTING GOVERNMENTS TO FORMULATE POSITIONS ON CSCE FOLLOW-UP.

15. WE WOULD REITERATE, HOWEVER, THAT WESTERN MEMBERS OF ECE SHOULD BEGIN TO FORMULATE POSITIONS IN PARALLEL LIMITED OFFICIAL USE

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WITH EFFORTS BEING MADE BY THE SECRETARIAT. THE PROCESS OF CONSULTATION AND COORDINATION UNDERTAKEN BY NATO COUNTRIES AND EXPANDED IN LATER STAGES TO MARKET-ECONOMY COUNTRIES WORKED WELL IN CSCE PHASE II. THIS CONSULTATION SHOULD BE RESUMED AT AN EARLY DATE, POSSIBLY IN OECD.

16. THE WESTERN CAUCUS OF ECE IS COMPRISED OF ESSENTIALLY THE SAME MEMBERS AS OECD AND WOULD SERVE AS A CHANNEL INTO ECE. IT SHOULD BE NOTED THAT REPRESENTATIVES IN THE WESTERN CAUCUS DO NOT POSSESS TECHNICAL EXPERTISE AND THAT THE CAUCUS DOES NOT HAVE A SECRETARIAT. IT THUS CANNOT SERVE AS A FORUM FOR SUBSTANTIVE DELIBERATIONS AS COULD THE OECD.

17. THE EC SHOULD BE ENCOURAGED TO FOLLOW-UP ON THEIR INITIATIVES UNDERTAKEN IN CSCE. THE U.S. SHOULD ALSO EXAMINE CAREFULLY AREAS WHERE ECE MAY BE OF GREATER BENEFIT, ESPECIALLY IN PRIORITY AREAS SUCH AS ENERGY, SCIENCE AND TECHNOLOGY AND ENVIRONMENT.

18. APPRECIATE VIEWS ON ITEMS OF INTEREST TO U.S. FOR USE AT NEXT MEETING OF CAUCUS IN MID-SEPTEMBER. DALE

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